

Message Text

SECRET

PAGE 01 NATO 05965 01 OF 02 241730Z
ACTION EUR-12

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USCINCEUR VAIHINGEN GER

S E C R E T SECTION 01 OF 02 NATO 05965

E.O. 11652: GDS
TAGS: PFOR, NATO, MNUC, NPG
SUBJECT: NPG: OTTAWA MINISTERIAL FOLLOW-UP ACTION

REF: (A) USNATO 5908 (DTG 232304Z JUN 77), (B) STATE
140482 (DTG 162308Z JUN 77), (C) STATE 139966 (DTG
161912Z JUN 77), (D) USNATO 5391 (DDTG 151843Z JUN 77)

SUMMARY: THIS MESSAGE PROVIDES MISSION COMMENTS ON THE
INTERNATIONAL STAFF PAPER IN REF A ON OTTAWA NPG
MINISTERIAL MEETING FOLLOW-UP ACTIONS WHICH THE NPG STAFF GROUP WILL
DISCUSS ON JULY 4. ACTION REQUESTED:
WASHINGTON COMMENTS & GUIDANCE PRIOR TO JULY 4.
END SUMMARY.

1. WE BELIEVE THE INTERNATIONAL STAFF PAPER IN REF A
ON OTTAWA MINISTERIAL FOLLOW-UP ACTIONS COVERS ALL OF
THE PERTINENT SUBJECTS, BUT POINTS TOWARD THE NEED FOR
SOME CLARIFICATION AND SORTING OUT OF ISSUES WITH THE
NPG ALLIES. WE HAVE THE FOLLOWING COMMENTS ON SOME OF
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SECRET

PAGE 02 NATO 05965 01 OF 02 241730Z

THE POSSIBLE COURSES OF ACTION DISCUSSED IN SECTION II
OF THE PAPER.

- (A) CRUISE MISSILES (PARA 5). WHILE WE ASSUME NPG
MINISTERS WILL DISCUSS CRUISE MISSILES AT FUTURE MEETINGS,
WE WILL OPPOSE ANY SPECIFIC ACTIONS AT THIS TIME INVOLVING
PREPARATION IN NATO OF STUDIES OR WRITTEN DOCUMENTS. THE

FOCAL POINT AT THIS STAGE SHOULD BE IN THE NAC, AND WE WILL EMPHASIZE THIS POINT AS APPROPRIATE IN THE STAFF GROUP AND ELSEWHERE, IF IT ARISES AS AN ISSUE.

- (B) TNF IMPROVEMENTS (PARAS 6-7). THE DETAILS OF PREPARATION AND FORWARDING OF NPG CONTRIBUTIONS TO THE TNF ASPECTS OF THE LONG-TERM PLANNING INITIATIVES CAN BE WORKED OUT IN LIGHT OF THE CONTENT OF THE US OUTLINE AND SUBSEQUENT DISCUSSIONS BY PERMREPS AND MINISTERS. AS FOR THE LAST SENTENCE OF PARA 7 OF THE INTERNATIONAL STAFF PAPER, WE ARE MINDFUL OF WASHINGTON'S DESIRE (REF B, PARA 2), WHICH WE SHARE, TO AVOID A (QUOTE) MADE IN US (END QUOTE) LABEL TO THE EVENTUAL PROGRAM. WE BELIEVE, THEREFORE, IT WOULD BE USEFUL TO PUT DOWN A MARKER IN THE STAFF GROUP THAT FURTHER DEVELOPMENT OF THE TNF PROGRAM, FOLLOWING CIRCULATION OF THE US OUTLINE, WOULD BE WORKED OUT IN CONJUNCTION WITH ALLIES AND NMA'S, AND IT WOULD THEREFORE REMAIN TO BE DETERMINED WHETHER THE US WOULD PROVIDE UNILATERALLY A MORE DETAILED PROGRAM FOLLOWING THE OCTOBER MINISTERIAL.

- (C) NIKE HERCULES (PARA 8). WE BELIEVE WE SHOULD HOLD OFF ANY FORMAL STEPS TASKING SHAPE TO DO FURTHER ANALYSIS OF NIKE HERCULES PENDING RESULTS OF THE GAFFNEY/GOLDSTEIN DISCUSSIONS IN BONN (REF C). WE WILL BE GUIDED IN OUR COMMENTS ON THIS SUBJECT AT THE JULY 4 STAFF GROUP MEETING BY THE GAFFNEY/GOLDSTEIN DEBRIEFING
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SECRET

PAGE 03 NATO 05965 01 OF 02 241730Z

AT USNATO ON JULY 1 AND ANY RELATED WASHINGTON GUIDANCE ON THIS SUBJECT.

- (D) EMPLOYMENT POLICY (PARAS 9-10). ALLIES WILL CONTINUE TO PRESS FOR PROGRESS ON PHASE III, AND IT WOULD BE HELPFUL TO GIVE THE ALLIES A WASHINGTON ESTIMATE WHEN THE US DRAFT PAPER MIGHT BE AVAILABLE. AS FOR SELECTIVE EMPLOYMENT PLANNING, THE WAY APPEARS CLEAR FOR A SACEUR PROGRESS REPORT AT THE OCTOBER NPG MEETING.

- (E) MARITIME NUCLEAR WARFARE STUDY (PARA 11).
NO GUIDANCE REQUIRED AT THIS TIME.

- (F) NEW TECHNOLOGY (PARAS 12-13). WE BELIEVE WE SHOULD SET ABOUT TO GET A MEETING OF THE MINDS WITH THE ALLIES ON ANY FOLLOW-UP WORK TO THE TECHNOLOGY STUDY. WHILE IT WOULD BE POSSIBLE FOR THE TECHNOLOGY STUDY GROUP TO RECONVENE TO CONSIDER FOLLOW-ON ACTIONS IN MORE DETAIL, WE BELIEVE THIS MATTER COULD EQUALLY BE WORKED OUT AS A PERMREPS' REPORT, BASED ON GUIDANCE FROM CAPITALS. AS FOR NEXT STEPS, WE BELIEVE A BREATHER WOULD BE IN ORDER. THE TECHNOLOGY STUDY GROUP ACCOMPLISHED ITS MAIN TASK,

WHICH WAS TO EXAMINE IMPLICATIONS OF NEW TECHNOLOGY. THE RESULTS, ALTHOUGH NOT DEFINITIVE, HAVE HELPED TO CLEAR THE AIR AND SHOULD PROVE BENEFICIAL TO VARIOUS AREAS OF NATO PLANNING IN BOTH THE CONVENTIONAL AND NUCLEAR FIELDS. AT THE PRESENT TIME, ATTENTION IN NATO IS FOCUSED HEAVILY ON THE DPC LONG-TERM INITIATIVES. WE ANTICIPATE THAT ADVANCED TECHNOLOGY WILL FIGURE PROMINENTLY IN THE APPROPRIATE INDIVIDUAL PROGRAM AREAS, TO INCLUDE TNF. THERE WILL BE A RECURRING NEED IN NATO FOR CONCEPTUALLY ORIENTED WORK OF THE KIND REFLECTED IN THE TECHNOLOGY STUDY AND ITS FOLLOW-ON RECOMMENDATIONS.

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PAGE 01 NATO 05965 02 OF 02 241709Z
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S E C R E T SECTION 02 OF 02 NATO 05965

HOWEVER, GIVEN THE EVOLUTIONARY NATURE OF TECHNOLOGY, WE BELIEVE IT WOULD BE ADVANTAGEOUS AT THIS STAGE FOR ANY SUCH WORK TO DERIVE FROM THE RESULTS WE MIGHT EXPECT TO SEE IN THE LONG-TERM INITIATIVES. THE PREPARATION OF A TECHNOLOGICAL NET ASSESSMENT WHICH THE TECHNOLOGY STUDY RECOMMENDED IS SOMEWHAT SEPARATE IN CHARACTER AND COULD BE CONDUCTED INDEPENDENTLY OF THE DPC INITIATIVES. HOWEVER, IN OUR VIEW WORK IN THIS COMPLEX FIELD COULD BE DIFFICULT IN A MULTILATERAL FORUM. WE COULD ACHIEVE MORE TIMELY AND PERHAPS BETTER EFFECTS IN NATO BY MAKING THE RESULTS OF RELEVANT US WORK AVAILABLE TO THE ALLIES. WE WOULD APPRECIATE WASHINGTON VIEWS ON THE APPROACH DESCRIBED ABOVE IN HANDLING THE QUESTION OF TECHNOLOGY STUDY FOLLOW-ON WORK.

- (G) CNI PROCEDURES (PARA 14). WE SEE LITTLE VALUE IN THIS EXERCISE, BUT IT WILL BE NECESSARY TO HEAR OUT THE UK OR OTHER ALLIES ON THE SUBJECT. THE IS PAPER PUTS THE BALL IN THE CAPITALS' COURTS; WE BELIEVE WE SHOULD LIE BACK FOR NOW AND SEE WHAT, IF ANYTHING, ANY OF THE ALLIES

SECRET

SECRET

PAGE 02 NATO 05965 02 OF 02 241709Z

HAVE TO OFFER.

- (H) REVIEW OF ADM GUIDELINES (PARA 15). WE AGREE WITH THE IS PAPER THAT ANY REVIEW OF THE ADM GUIDELINES SHOULD BE CONSIDERED IN THE CONTEXT OF PHASE III OR (LESS LIKELY) OF TNF IMPROVEMENTS. WE PROPOSE TO SUPPORT THIS APPROACH IN THE STAFF GROUP.

- (I) NPG FUTURE (PARA 16). THE OBJECTIVE OF MOD DANSON'S INTERVENTION AT THE OTTAWA NPG MEETING, WHICH RESULTED IN PARA 31 OF THE MINISTERIAL AGREED MINUTE (REF D), WAS TO KEEP ALIVE THE NPG MEMBERSHIP ISSUE. THE SUBJECT IS NOT APPROPRIATE FOR STAFF GROUP DISCUSSION AND THE IS PAPER RIGHTLY PLACES THE ONUS ON SYG LUNS AND PERMREPS. WE DOUBT THAT SYG LUNS WILL TAKE ANY INITIATIVE UNLESS CORNERED BY THOSE NPG ALLIES (I.E., THE NON-PERMANENT MEMBERS) WHO MIGHT WISH TO AGITATE FURTHER THE MEMBERSHIP ISSUE. WE BELIEVE, HOWEVER, THAT THOSE ALLIES PERCEIVE A LACK OF ENTHUSIASM ON THE PART OF THE PERMANENT NPG MEMBERS TO ALTER THE MEMBERSHIP SYSTEM AT THIS TIME, AND THEREFORE THEY MAY DECIDE NOT TO PRESS THEIR CASE. WE WILL KEEP WASHINGTON INFORMED OF ANY DEVELOPMENTS IN THIS AREA.

2. WE BELIEVE THE IS LISTING OF POSSIBLE SUBJECTS FOR THE OCTOBER MINISTERIAL MEETING IN PARA 17 IS REASONABLY CLOSE TO THE MARK, ALTHOUGH WE DOUBT THAT PHASE III WILL BE SUFFICIENTLY ADVANCED TO WARRANT A SEPARATE AGENDA ITEM, AND WE DO NOT ANTICIPATE ANYTHING ARISING OUT OF THE CNI REVIEW TO WARRANT INCLUSION ON A MINISTERIAL AGENDA.

3. AS FOR THE NDAC, THIS BODY HAS NOT MET OVER THE PAST THREE YEARS SO AS NOT TO RAISE THE ISSUE OF PORTUGUESE MEMBERSHIP. WE SEE NO NEED AT THIS STAGE FOR THE NDAC TO

SECRET

SECRET

PAGE 03 NATO 05965 02 OF 02 241709Z

MEET IN DECEMBER IN CONJUNCTION WITH THE DPC (AS IT DID IN THE PAST) AND, UNLESS CIRCUMSTANCES CHANGE, BELIEVE THE SUBJECT SHOULD REMAIN DORMANT SO AS NOT TO SURFACE THE PORTUGUESE ISSUE.

4. ACTION REQUESTED: WASHINGTON COMMENTS AND GUIDANCE
ON THE IS PAPER IN REF A FOR USE IN STAFF GROUP DISCUSSIONS
ON JULY 4. STREATOR

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